

# Notice of Cabinet



Date: Wednesday, 27 July 2022 at 10.00 am

Venue: Committee Room, First Floor, BCP Civic Centre Annex, St Stephen's Rd, Bournemouth BH2 6LL

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## Membership:

### Chairman:

Cllr D Mellor

### Vice Chairman:

Cllr P Broadhead

Cllr M Anderson

Cllr B Dove

Cllr B Dunlop

Cllr M Greene

Cllr N Greene

Cllr J Kelly

Cllr K Rampton

Cllr M White

### Lead Members

Cllr H Allen

Cllr S Baron

Cllr N Brooks

Cllr J J Butt

Cllr L Fear

Cllr T Johnson

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All Members of the Cabinet are summoned to attend this meeting to consider the items of business set out on the agenda below.

The press and public are welcome to view the live stream of this meeting at the following link:

<https://democracy.bcpCouncil.gov.uk/ieListDocuments.aspx?MId=5012>

If you would like any further information on the items to be considered at the meeting please contact: Sarah Culwick (01202 817615) on 01202 096660 or email [democratic.services@bcpCouncil.gov.uk](mailto:democratic.services@bcpCouncil.gov.uk)

Press enquiries should be directed to the Press Office: Tel: 01202 118686 or email [press.office@bcpCouncil.gov.uk](mailto:press.office@bcpCouncil.gov.uk)

This notice and all the papers mentioned within it are available at [democracy.bcpCouncil.gov.uk](https://democracy.bcpCouncil.gov.uk)

GRAHAM FARRANT  
CHIEF EXECUTIVE

19 July 2022



## Maintaining and promoting high standards of conduct

### Declaring interests at meetings

Familiarise yourself with the Councillor Code of Conduct which can be found in Part 6 of the Council's Constitution.

Before the meeting, read the agenda and reports to see if the matters to be discussed at the meeting concern your interests



What are the principles of bias and pre-determination and how do they affect my participation in the meeting?

Bias and predetermination are common law concepts. If they affect you, your participation in the meeting may call into question the decision arrived at on the item.

#### Bias Test

In all the circumstances, would it lead a fair minded and informed observer to conclude that there was a real possibility or a real danger that the decision maker was biased?

#### Predetermination Test

At the time of making the decision, did the decision maker have a closed mind?

If a councillor appears to be biased or to have predetermined their decision, they must NOT participate in the meeting.

For more information or advice please contact the Monitoring Officer  
([susan.zeiss@bcpcouncil.gov.uk](mailto:susan.zeiss@bcpcouncil.gov.uk))

### Selflessness

Councillors should act solely in terms of the public interest

### Integrity

Councillors must avoid placing themselves under any obligation to people or organisations that might try inappropriately to influence them in their work. They should not act or take decisions in order to gain financial or other material benefits for themselves, their family, or their friends. They must declare and resolve any interests and relationships

### Objectivity

Councillors must act and take decisions impartially, fairly and on merit, using the best evidence and without discrimination or bias

### Accountability

Councillors are accountable to the public for their decisions and actions and must submit themselves to the scrutiny necessary to ensure this

### Openness

Councillors should act and take decisions in an open and transparent manner. Information should not be withheld from the public unless there are clear and lawful reasons for so doing

### Honesty & Integrity

Councillors should act with honesty and integrity and should not place themselves in situations where their honesty and integrity may be questioned

### Leadership

Councillors should exhibit these principles in their own behaviour. They should actively promote and robustly support the principles and be willing to challenge poor behaviour wherever it occurs

# AGENDA

Items to be considered while the meeting is open to the public

## 1. Apologies

To receive any apologies for absence from Councillors.

## 2. Declarations of Interests

Councillors are requested to declare any interests on items included in this agenda. Please refer to the workflow on the preceding page for guidance.

Declarations received will be reported at the meeting.

## 3. Confirmation of Minutes

To confirm and sign as a correct record the minutes of the Meeting held on 22 June 2022.

7 - 12

## 4. Public Issues

To receive any public questions, statements or petitions submitted in accordance with the Constitution. Further information on the requirements for submitting these is available to view at the following link:-

<https://democracy.bcpCouncil.gov.uk/ieListMeetings.aspx?CommitteeID=151&Info=1&bcr=1>

The deadline for the submission of public questions is 4 clear working days before the meeting.

The deadline for the submission of a statement is midday the working day before the meeting.

The deadline for the submission of a petition is 10 working days before the meeting.

## 5. Recommendations from the Overview and Scrutiny Committees

To consider recommendations from the Overview and Scrutiny Committees on items not otherwise included on the Cabinet Agenda.

## 6. End of Year Corporate Performance Report 2021/22

13 - 86

BCP Council's priorities and values, underpinning how we will work to develop and deliver services are set out in the Corporate Strategy, adopted by Full Council in November 2019.

Refreshed vision and ambition statements are set out in the Big Plan, providing a wider context and further drive to deliver the Corporate Strategy.

Delivery plan actions are refreshed annually in line, affording the opportunity to celebrate the progress already made and ensure future planned actions remain relevant and are in line with the council's wider vision and ambitions.

The appended reports show a positive performance story against the actions and the key performance indicators that Cabinet agreed in February 21. Individual exception reports provide explanations and planned actions

to address areas in need of improvement.

The performance updates have been cross referenced to the United Nations Sustainable Development Goals and the Levelling up Goals and show a really encouraging position.

A separate paper on Equality and Diversity progress captures our equality journey so far and some of the positive steps taken and being taken to continue to embed equalities and diversity into the culture and activities of the council.

## **7. Smart Place Strategy (2022)**

87 - 146

The Smart Place Strategy aims to generate significant local value by helping to address some of the key challenges across Bournemouth, Christchurch and Poole. Whether making it easier for people to go about their daily lives, improving the prospects of our local businesses or enabling communities to function more effectively Smart Place interventions are set to deliver major social and economic benefits to our area.

The strategy is a key foundation of the Council's Big Plan ambitions and supports government's recently published UK Digital Strategy. In addition, the strategy also helps to deliver a number of priorities within the Council's Corporate Strategy and is strongly aligned to government's Levelling Up agenda.

Whilst Smart Place applications and services are set to transform how areas operate, a major challenge is that at present there is no statutory responsibility nor associated regular funding to support the full development of Smart Places within the UK. The strategy therefore sets out a unique, financially self-sustaining business model which seeks to secure major private investment to deliver the Smart Place Programme across the whole of the BCP area.

## **8. Accelerating Gigabit Fibre**

147 - 184

Gigabit fibre is critical digital infrastructure, providing the connectivity backbone for many vital public, private and voluntary services and helping to power our businesses and local economy as well as supporting our Smart Place Programme. The provision of ubiquitous, high speed, affordable Gigabit connectivity is therefore now a priority for the Council. The Council's Big Plan states:

*'We will invest in the physical and digital infrastructure of our coastal city region, to ensure that BCP has the best connectivity in the country.'*

As well as many residents not having access to affordable broadband, leading to a 'digital divide', poor connectivity also has a significant impact upon local economic productivity, costing an estimated £150m per annum. Therefore, there is an urgent need for the Council to accelerate the deployment of affordable Gigabit fibre to almost every home and business across the whole BCP area.

Following a recent open 'Request for Information' (RFI) exercise and the responses received from the telecommunications industry, it has been concluded that procuring a 'Neutral Host Operator' (NHO), to work together with the Council, represents the best prospect of delivering the digital connectivity that the area needs.

9.	<b>Housing Subsidiary Companies Business Update</b>	185 - 198
	<p>This report provides a review of the following four companies - Seascope Group Limited, Seascope South Limited (SSL), Seascope Homes and Property Limited (SHP) and Bournemouth Building Maintenance Limited (BBML).</p> <p>The report sets out the growth plans and ambition for each company, an operational update from the last year and the 2022/23 annual plan for each.</p> <p>The Seascope Group, including its two subsidiaries SSL and SHP, has scope for further growth in activity and sizeable income generation opportunities. This income can be returned to the Council as the sole shareholder to support the funding for services to vulnerable people.</p>	
10.	<b>Harmonising Community Infrastructure Levy</b>	199 - 214
	<p>The Community Infrastructure Levy (CIL) is a levy that local authorities can charge on development in their area. CIL income can be used to contribute towards the funding of infrastructure needed to support new development.</p> <p>BCP Council currently operates three legacy approaches in the implementation of the levy. This report and accompanying appendices are looking to harmonise these legacy approaches to deliver a single policy approach to be implemented across the charging authority area. These policy changes will be implemented as part of the Planning Harmonisation and Improvement Project.</p> <p>Internal auditors have reviewed the current CIL processes and identified a series of actions. The response to these actions is set out in the report, with many actions already implemented or in the process of being implemented through the Planning Harmonisation and Improvement Project. Cabinet is asked to note the progress against these actions.</p> <p>Officers will prepare a CIL guidance note for applicants, to reflect the recommendations below. This will ensure that the current three ways of working are harmonised into a single BCP Council approach. Cabinet is also asked to note that requests from the NHS to fund infrastructure projects will be kept under review, given the current demand on CIL funding.</p>	
11.	<b>BCP Local Plan update and way forward</b>	215 - 402
	<p>This report provides an update on the progress of preparing the local plan for the Bournemouth, Christchurch and Poole (BCP) area, and sets out the next steps in the local plan process.</p> <p>The report seeks approval of a revised Local Development Scheme (LDS) which is the formal mechanism for setting out the timetable to produce the BCP Local Plan and other development plan documents. The LDS provides clarity on when the statutory stages in plan making will be undertaken.</p> <p>The Council completed an initial Local Plan Issues and Options consultation between January and March 2022. The consultation sought to</p>	



provide an early steer on some of the issues and options for the BCP Local Plan to address. The consultation was one of the biggest consultations undertaken by BCP Council and response rates exceeded any previous local plan consultation undertaken in the BCP area. The findings from the consultation are summarised in this report.

We are planning further engagement with all our communities and stakeholders to form a 'preferred option' for the next Local Plan, which will set out how we believe we can best accommodate the sustainable growth needs of the conurbation up to 2038. This will be developed over the next six months and is set out in the revised LDS.

Moving forward we have also taken advice on the governance arrangements to support the next phase of the local plan process. As such, this report seeks approval for updated governance arrangements including the provision of a cross party Local Plan Advisory Group and Local Plan Delivery Board.

## **12. Biodiversity Net Gain Task Force Recommendations**

403 - 422

Biodiversity Net Gain (BNG) is an approach to development and / or land management that aims to leave biodiversity in a measurably better state than before. BNG in the development process is now a statutory requirement following Environment Act coming into force in November 2021. The Act proposes to require all development to deliver a mandatory 10% BNG to be maintained for at least 30 years. However, the Government are continuing to consult on the practical and legal details of the BNG requirements as part of secondary legislation.

Cabinet considered a report in December 2021 outlining initial actions to implement BNG on a wider scale in the BCP Council area. This report updates the previous report and makes further recommendations.

The BNG Guidance Note is an interim position pending the national introduction of BNG. If Cabinet and Council supports its adoption it will be used to ensure that all new relevant development contributes to BNG in advance of the Act taking effect as encouraged by the National Planning Policy Framework (NPPF) and current planning policies across the three legacy areas.

A review of the Council's estate to understand the existing and potential biodiversity will allow the Council to undertake BNG projects that could be part funded by developers.

The preparation of a BNG strategy and implementation plan would enable the Council to plan for BNG across the Council estate and wider area in a joined coherent manner.

These proposals will play an important part in the work in progress of developing an effective BNG strategy in the BCP area. £90,000 has been identified for this project for 2022/23. To implement these proposals will require the appointment of a temporary ecologist for 18 months and so Cabinet is asked to extend the funding into 2023/24.

13.	<b>Youth Justice Service - Annual Youth Justice Plan</b>	423 - 466
	<p>To present the Youth Justice Plan for 2022/23. There is a statutory requirement to publish an annual Youth Justice Plan which must provide specified information about the local provision of youth justice services. This report summarises the Youth Justice Plan for 2022/23, with a copy of the Plan appended. The Youth Justice Plan needs to be approved by the full Council.</p>	
14.	<b>Urgent Decisions taken by the Chief Executive in accordance with the Constitution</b>	Verbal Report
	<p>The Chief Executive to report on any decisions taken under urgency provisions in accordance with the Constitution.</p>	
15.	<b>Cabinet Forward Plan</b>	To Follow
	<p>To consider the latest version of the Cabinet Forward Plan for approval.</p>	

No other items of business can be considered unless the Chairman decides the matter is urgent for reasons that must be specified and recorded in the Minutes.